

Message Text

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ORIGIN EA-14

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R 082319Z MAR 74

FM SECSTATE WASHDC

TO AMEMBASSY TOKYO

INFO CINCPACREP GUAM/TTPI

CINCPAC HONOLULU HI

COMTWELVE SAN FRAN CA

C O N F I D E N T I A L STATE 047668

E.O. 11652: GDS

TAGS: PFOR, TQ, JA, EAID

SUBJECT: MICRONESIAN CLAIMS

CINCPAC REP GUAM/TTPI PASS TO STATUS LNO TRENT, SAIPAN

CINCPAC ALSO FOR POLAD

COMTWELVE FOR AMBASSADOR WILLIAMS

REF: TOKYO 2762

1. REQUES YOU DISCUSS MICRONESIAN CLAIMS QUESTION WITH
FONOFF ALONG FOLLOWING LINES.

2. UNDER TRUSTEESHIP AND CONTEMPLATED FREE ASSOCIATION AND
COMMONWEALTH ARRANGEMENTS US IS RESPONSIBLE FOR CONDUCT
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OF MICRONESIA'S FOREIGN RELATIONS. SPECIFICALLY, ANY

NEGOTIATIONS OR NEW AGREEMENTS RELATING TO WAR CLAIMS, ECONOMIC ASSISTANCE IN LIEU THEREOF, ETC., MUST BE CONDUCTED AND CONCLUDED THROUGH USG. FYI MICRONESIAN CONGRESS IS INCREASINGLY RESTIVE WITH THIS ARRANGEMENT AND THROUGH DIRECT CONTACTS AND ATTEMPTS AT DIRECT NEGOTIATIONS WITH FOREIGN GOVERNMENTS (ESPECIALLY GOJ) MAY SEEK TO ERODE US AUTHORITY AND RESPONSIBILITIES. USG FOR ITS PART IS DETERMINED TO EXERCISE ITS RESPONSIBILITIES UNDER TRUSTEESHIP AGREEMENT, AND AVOID PRECEDENTS WHICH RUN CONTRARY TO TERMS OF FUTURE POLITICAL STATUS ARRANGEMENTS PRESENTLY BEING NEGOTIATED WITH MICRONESIANS. IN SHORT, CONGRESS OF

MICRONESIA CANNOT EXPECT NEGOTIATE WITH US A FREE ASSOCIATION STATUS, AND AT SAME TIME EXERCISE PRIVILEGES OF INDEPENDENCE WITHOUT THE RESPONSIBILITIES. END FYI

3. IN FORSEEABLE FUTURE, MOST LIKELY TOPICS VARIOUS COM DELEGATIONS COULD ATTEMPT TAKE UP WITH GOJ APPEAR BE WAR AND PRE-WAR CLAIMS, AND POSSIBILITIES FOR JAPANESE ECONOMIC AND TECHNICAL ASSISTANCE. USG IS CONCERNED THAT SUCH EFFORTS AT DIRECT NEGOTIATIONS, IF SUCCESSFUL, COULD SERIOUSLY ERODE US AUTHORITY UNDER TRUSTEESHIP AND RENDER MEANINGLESS TENTATIVE AGREEMENTS ON FOREIGN AFFAIRS ARRANGEMENTS ALREADY REACHED WITH MICRONESIANS VIS-A-VIS POST-TRUSTEESHIP POLITICAL STATUS RELATIONSHIPS.

4. IN ABOVE CIRCUMSTANCES, USG WOULD LIKE TO BE SURE GOJ UNDERSTANDS THAT MICRONESIAN DELEGATIONS HAVE NO AUTHORITY NEGOTIATE DIRECTLY ON WAR CLAIMS OR OTHER ISSUES.

5. THIS DOES NOT MEAN THAT USG CANNOT ACCEPT ANY GOJ-MICRONESIAN CONTACTS. AS PRACTICAL MATTER, OUR REQUIREMENTS WITH RESPECT US CONDUCT OF MICRONESIAN FOREIGN RELATIONS, WITH RESPECT WAR CLAIMS, CAN BE SATISFIED BY ASSURING (A) THAT ALL GOJ CORRESPONDENCE OR CONTACTS WITH COM AND ANY OF ITS DELEGATIONS BE THROUGH USG, AND (B) THAT AMEMBASSY TOKYO REPRESENTATIVES PARTICIPATE IN ANY GOJ MEETINGS WITH MICRONESIAN DELEGATIONS. ON ASSUMPTION MICRONESIAN CONGRESSIONAL DELEGATIONS WILL AT-

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TEMPT CONTACT GOJ DIRECTLY RATHER THAN THROUGH USG CHANNELS IN EFFORT TO ARRANGE MEETINGS WITH GOJ, WE WOULD BE ESPECIALLY GRATEFUL IF GOJ WOULD: (A) RESPOND TO ANY SUCH APPROACHES (INCLUDING ANY MICRONESIAN CONGRESSIONAL RESOLUTIONS DIRECTED TO GOJ) THROUGH USG; AND (B) ESTABLISH AS STANDARD OPERATING PROCEDURE THAT ANY GOJ MEETINGS WITH MICRONESIAN DELEGATIONS INCLUDE AMEMBASSY TOKYO REPRESENTATION.

6. RE MICRONESIAN PRESSURES FOR ADDITIONAL WAR AND PRE-WAR CLAIMS SETTLEMENTS, DECISION ON WHETHER GOJ WILL IN FACT PROVIDE ADDITIONAL FUNDS DIRECTLY OR INDIRECTLY IS OF COURSE MATTER SOLELY FOR GOJ DECISION. USG BELIEVES THAT, FOR ITS PART, US CONTRIBUTION UNDER EXISTING AGREEMENT GENEROUS AND ADEQUATE.

7. WE HOPE THAT GOJ WILL CONTINUE CONSULT WITH USG ON THIS QUESTION, ESPECIALLY WITH RESPECT TO CHARACTER OR FORM THAT ADDITIONAL SETTLEMENTS MIGHT TAKE. WE ALSO ASK THAT ANY NEGOTIATIONS WITH MICRONESIANS ON THIS SUBJECT BE THROUGH USG.

8. IT IS ALSO POSSIBLE MICRONESIANS WILL APPROACH GOJ ON POSSIBILITIES FOR GOJ ECONOMIC OR OTHER ASSISTANCE PROGRAMS UNRELATED TO WAR OR PRE-WAR CLAIMS. WE BELIEVE GOJ (IF IT IS PREPARED CONSIDER SUCH ASSISTANCE) COULD SUGGEST TO MICRONESIANS THAT IT PREPARED IN PRINCIPLE DISCUSS THE DETAILS OF AN ASSISTANCE PROGRAM AT SOME FUTURE DATE, THROUGH NORMAL DIPLOMATIC CHANNELS, I.E. THROUGH USG, AND AFTER FUTURE POLITICAL STATUS OF MICRONESIA RESOLVED (INCLUDING IN PARTICULAR FULL AGREEMENT BETWEEN MICRONESIA AND US ON THEIR FUTURE FINANCIAL RELATIONSHIPS). GOJ COULD POINT OUT TO MICRONESIANS THAT ONLY WHEN FOREGOING HAS BEEN ACCOMPLISHED WILL IT BE POSSIBLE AND APPROPRIATE TO DETERMINE WHAT GOJ ASSISTANCE MAY BE APPROPRIATE OR DESIRABLE.

9. DEPARTMENT WILL APPRECIATE CONTINUING REPORTING ON THIS SUBJECT. KISSINGER

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